# REPORT OF THE AUDIT OF THE HICKMAN COUNTY SHERIFF

For The Year Ended December 31, 2003



### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

105 SEA HERO ROAD, SUITE 2 FRANKFORT, KY 40601-5404 TELEPHONE (502) 573-0050 FACSIMILE (502) 573-0067



#### AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Greg Pruitt, Hickman County Judge/Executive
Honorable J. W. Moran, Hickman County Sheriff
Members of the Hickman County Fiscal Court

The enclosed report prepared by Peercy and Gray, PSC, presents the statement of revenues, expenditures, and excess fees of the County Sheriff of Hickman County, Kentucky, for the year ended December 31, 2003.

We engaged Peercy and Gray, PSC to perform the audit of this statement. We worked closely with the firm during our report review process; Peercy and Gray, PSC evaluated the Hickman County Sheriff's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

Enclosure



# REPORT OF THE AUDIT OF THE HICKMAN COUNTY SHERIFF

For The Year Ended December 31, 2003

#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE HICKMAN COUNTY SHERIFF

#### For The Year Ended December 31, 2003

Peercy and Gray, PSC has completed the Hickman County Sheriff's audit for the year ended December 31, 2003. Based upon the audit work performed, the financial statement presents fairly, in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting described in Note 1.

#### **Financial Condition:**

The Sheriff did not have any excess fees as of December 31, 2003. Revenues increased by \$8,538 from the prior year and expenditures increased by \$8,538.

#### **Report Comments:**

- The County Sheriff Is Prohibited By Law From Receiving A Gift Or Donation From A Nongovernmental Entity
- Lacks Adequate Segregation Of Duties

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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Kevin P. Peercy, CPA

Linda Gray, CPA



The Honorable Greg Pruitt, Hickman County Judge/Executive The Honorable J. W. Moran, Hickman County Sheriff Members of the Hickman County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Sheriff of Hickman County, Kentucky, for the year ended December 31, 2003. This financial statement is the responsibility of the County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Sheriff for the year ended December 31, 2003, in conformity with the regulatory basis of accounting.

The Honorable Gregg Pruitt, Hickman County Judge/Executive The Honorable J. W. Moran, Hickman County Sheriff Members of the Hickman County Fiscal Court

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 22, 2004, on our consideration of the County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we have presented the accompanying comments and recommendations, included herein, which discuss the following report comments:

- The County Sheriff Is Prohibited By Law From Receiving A Gift Or Donation From A Nongovernmental Entity
- Lacks Adequate Segregation Of Duties

This report is intended solely for the information and use of the County Sheriff and Fiscal Court of Hickman County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these interested parties.

Respectfully submitted,

Peerey and Bray, PSC

Peercy And Gray, PSC

Audit fieldwork completed - October 22, 2004

## HICKMAN COUNTY J. W. MORAN, COUNTY SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

#### For The Year Ended December 31, 2003

#### Revenues

State - Kentucky Law Enforcement Foundation Program Fund		\$ 6,064
State Fees For Services:		
Finance and Administration Cabinet	\$ 3,368	
Sheriff Security Service	6,018	
Courthouse Security	43,952	
Conveying Convicts	 1,212	54,550
Circuit Court Clerk:		
Fines and Fees Collected		500
Fiscal Court		41,904
County Clerk - Delinquent Taxes		378
Commission On Taxes Collected		51,590
Fees Collected For Services:		
Auto Inspections	\$ 2,155	
Accident and Police Reports	108	
Serving Papers	4,540	
Carrying Concealed Deadly Weapon Permits	795	
Advertising Fees	7,764	
Conveying Mental Patients	276	
Child Support Enforcement	60	
Miscellaneous	 420	16,118
Other:		
Reimbursements	\$ 248	
Donations	 250	498
Interest Earned		448
Borrowed Money:		
State Advancement		30,000
Total Revenues		\$ 202,050

#### HICKMAN COUNTY

#### J. W. MORAN, COUNTY SHERIFF

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2003 (Continued)

#### **Expenditures**

Operating Expenditures and Capital Outlay:

Personnel Services-			
Deputies' Salaries	\$ 21,463		
KLEFFP Training	6,064		
Courthouse Security	40,365		
Employee Benefits-			
Employer's Share Social Security	9,251		
Employer's Share Retirement	5,817		
Contracted Services-			
Advertising	725		
Materials and Supplies-			
Office Materials and Supplies	1,646		
Uniforms	1,288		
Auto Expense-			
Maintenance and Repairs	3,351		
Mileage	13,587		
Other Charges-			
Radio Expense	398		
Telephone	5,547		
Postage	1,300		
Dues	300		
Contract Labor	810		
Carrying Concealed Deadly Weapon Permits	535		
Miscellaneous	404		
Debt Service:	••••		
State Advancement	 30,000		
Total Expenditures		\$	142,851
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Net Revenues		\$	59,199
Less: Statutory Maximum			59,199
Balance Due Fiscal Court at Completion of Audit		\$	0

### HICKMAN COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2003

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

Kentucky Revised Statute (KRS) 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Sheriff as determined by the audit. KRS 134.310 requires the County Sheriff to settle excess fees with the fiscal court at the time he files his final settlement with the fiscal court.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2003 services
- Reimbursements for 2003 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2003

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

HICKMAN COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2003 (Continued)

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems.

This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 6.34 percent for the first six months of the year and 7.34 percent for the last six months of the year

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

#### Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2003, the Sheriff's deposits were fully insured.

#### Note 4. Grants

The Hickman county Sheriff's office has two state grants.

- A. A Courthouse Securities Grant was established during calendar year 2000 and the Sheriff's office received \$43,952 for this purpose. This grant provided funds to the Sheriff to hire security officers for the courthouse. These funds are reserved and not available as excess fees.
- B. The Kentucky Law Enforcement Program Foundation Fund provides incentive training pay to qualifying deputies. During the current year, the Sheriff received \$6,064 in state funds and expended \$6,064.

#### Note 5. Drug Fund

During 2003, the Sheriff maintained a Drug Fund for the purpose of drug eradication and drug education. The balance at January 1, 2003 was \$9,752. Court ordered forfeitures from drug dealers were received in the amount of \$2,650. Disbursements for the current year were \$3,340. The balance at December 31, 2003 was \$9,062.



## HICKMAN COUNTY J. W. MORAN, COUNTY SHERIFF COMMENTS AND RECOMMENDATIONS

For The Year Ended December 31, 2003

#### STATE LAWS AND REGULATION:

The County Sheriff Is Prohibited By Law From Receiving A Gift Or Donation From A Nongovernmental Entity

The County Sheriff received a gift or donation in the amount of \$250 from Shell Oil Products, a nongovernmental entity. KRS 61.310 prohibits a Sheriff, as a peace officer, from receiving gifts and donations. The Sheriff should follow the action outlined in OAG 82-433 in order to comply with the law. We recommend the Sheriff consult with the County Attorney to implement the necessary corrective actions.

Sheriff's Response:

This money was placed in our fee account. We were unaware that we are not supposed to accept a donation. We will no longer accept donations.

#### INTERNAL CONTROL - REPORTABLE CONDITION:

#### **Lacks Adequate Segregation Of Duties**

The Sheriff's office has a lack of segregation of duties. Due to the entity's diversity of official operations, small size and budget restrictions the official has limited options for establishing an adequate segregation of duties. We recommend the following compensating controls be implemented to offset this internal control weakness.

- The Sheriff should periodically compare a daily bank deposit to the daily checkout sheet and then compare the daily checkout sheet to the receipts ledger. Any differences should be reconciled. He could document this by initialing the bank deposit, daily checkout and receipt ledger.
- The Sheriff should compare the quarterly financial report to receipts and disbursements ledgers for accuracy. Any differences should be reconciled. The Sheriff could document this by initialing the quarterly financial report.
- The Sheriff should periodically compare the bank reconciliation to the balance in the checkbook. Any differences should be reconciled. The Sheriff could document this by initialing the bank reconciliation and the balance in the checkbook.
- The Sheriff should periodically examine disbursement checks for proper documentation. He could document this by initialing the invoices.

Sheriff	's K	espo	nse:
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None.



## REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Kevin P. Peercy, CPA
Linda Gray, CPA



The Honorable Greg Pruitt, Hickman County Judge/Executive The Honorable J. W. Moran, Hickman County Sheriff Members of the Hickman County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Hickman County Sheriff for the year ended December 31, 2003, and have issued our report thereon dated October 22, 2004. This was a special report on the County Sheriff's financial statement prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Hickman County Sheriff's financial statement for the year ended December 31, 2003, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under <u>Government Auditing Standards</u> and which is described in the accompanying comments and recommendations

• The County Sheriff Is Prohibited By Law From Receiving A Gift Or Donation From A Nongovernmental Entity

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Hickman County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. A reportable condition is described in the accompanying comments and recommendations.

#### • Lacks Adequate Segregation Of Duties

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe the reportable condition described above is a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Peeres and Bray PSC

Peercy and Gray, PSC

Audit fieldwork completed - October 22, 2004